

# Invitation For Bids IFB 4901-0-2016/MD Issued: December 09, 2015

The City of Norfolk is seeking a responsive and responsible vendor to provide **Comprehensive Annual Financial Report (CAFR) Software or an Equivalent, with Software Training and Annual Support** that will be utilized by the City of Norfolk Department of Finance per the terms, conditions, and specifications of this solicitation.

Bid Opening Date and Time: December 21, 2015 @ 2:00 PM Eastern Time

<u> </u>	<u>- C</u>
IN ACCORDANCE WITH THE TERMS, CONDI	CONTRACT AWARDED AS A RESULT OF THIS SOLICITATION, TIONS, AND REQUIREMENTS SPECIFIED HEREIN. THE AGENT AUTHORIZED TO BIND THE COMPANY. FAILURE
Bidder Legal Name:	
Virginia State Corporation Commission Number:	
Bid Contact Name:	
Bid Contact E-mail Address:	
Bid Contact Telephone Number:	
Authorized Agent Signature:	
Authorized Agent Name (Printed):	
Authorized Agent Contact E-mail:	
Authorized Agent Contact Phone:	
Date:	

I HEREBY CERTIFY THAT MY BID IS IN FULL COMPLIANCE WITH THIS SOLICITATION AND ALL THE TERMS AND CONDITIONS IMPOSED HEREIN AND AGREE TO PERFORM ANY CONTRACT AWARDED AS A RESULT OF THIS SOLICITATION, ACCORDINGLY. AS THE UNDERSIGNED REPRESENTATIVE FOR THE BIDDER, I ALSO CERTIFY THAT I AM AN AGENT AUTHORIZED TO BIND MY COMPANY TO THIS BID AND UNDERSTAND THAT FAILURE TO SIGN THIS BID MAY RESULT IN OUR BID BEING REJECTED.

# **TABLE OF CONTENTS**

SEC	TION I – SCOPE OF SERVICES	4
Α.	PURPOSE:	4
В.	BACKGROUND:	4
C.	SOFTWARE REQUIREMENTS:	4
D.	HARDWARE AND SYSTEM REQUIREMENTS:	6
E.	IMPLEMENTATION:	6
F.	SUPPORT AND MAINTENANCE:	6
G.	TRAINING:	
SEC	TION II - INSTRUCTIONS TO THE BIDDER	7
Α.	ISSUING OFFICE:	7
В.	IFB SCHEDULE:	
C.	CONTACT WITH CITY STAFF, REPRESENTATIVES, AND/OR AGENTS:	
D.	BIDDERS OF RECORD:	
E.	QUESTIONS, CHANGES, MODIFICATIONS AND ADDENDA:	
F.	IFB OPENING:	
G.	BID SUBMITTAL REQUIREMENTS:	
Н.	METHOD OF AWARD:	
Ι.	BIDDER CERTIFICATION:	
J.	EXCEPTIONS:	
ĸ.	NONCONFORMING TERMS AND CONDITIONS:	
L.	DISPOSITION OF BIDS:	
М.	DISCLOSURE:	
N.	COST INCURRED IN RESPONDING:	
0.	BRAND NAME "OR EQUAL" SPECIFICATIONS:	
Ρ.	ANTI-COLLUSION:	
Q.	ETHICS IN PUBLIC CONTRACTING:	
R.	NONDISCRIMINATION:	
S.	DEBARMENT CERTIFICATION:	
Т.	BIDDER INVESTIGATIONS:	
U.	INCOMPLETE DOCUMENTS:	
V.	QUALIFICATION OF BIDDERS:	
	ALTERNATE BID:	
Χ.	INFORMALITIES:	
	CITY OF NORFOLK BUSINESS LICENSES:	
	AUTHORITY TO TRANSACT BUSINESS:	
	BID WITHDRAWAL PRIOR TO BID OPENING:	
	WITHDRAWAL OF BID FROM CONSIDERATION AFTER BID OPENING:	_
	ESTIMATED QUANTITIES/NON-EXCLUSIVITY OF CONTRACTOR ACKNOWLEDGEMENT	
	INTEREST IN MORE THAN ONE BID AND COLLUSION:	
	INSURANCE REQUIREMENTS:	
	NOTICE OF DECISION TO AWARD:	

SECTION III – ATTACHMENTS	15
ATTACHMENT A – ANTI-COLLUSION STATEMENT	15
ATTACHMENT B - ETHICS IN PUBLIC CONTRACTING	16
ATTACHMENT C - NONDISCRIMINATION	19
ATTACHMENT D - CERTIFICATION REGARDING DEBARMENT, SUSPENSION, PROPOSED	
DEBARMENT, AND OTHER RESPONSIBILITY MATTERS	20
ATTACHMENT E - COMPLIANCE WITH FEDERAL IMMIGRATION LAW	22
ATTACHMENT F - COMPLIANCE WITH STATE LAW – AUTHORIZATION TO TRANSACT	
BUSINESS IN THE COMMONWEALTH	23
ATTACHMENT G – BID FORM	24

# SECTION I – SCOPE OF SERVICES

#### A. PURPOSE:

The City of Norfolk ("City") is seeking a responsive and responsible vendor to provide a web based Software as a Service (SaaS) product with a concurrent license structure for CAFR preparation software or an equivalent, with annual software support and training for twenty (20) users, to assist the City of Norfolk ("City") in tasks relating to the yearly preparation of a CAFR prepared in accordance with Generally Accounting Principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB) per the terms, conditions, and specifications of this solicitation.

The term of the resulting agreement will be for a five (5) year period. The City reserves the right to cancel the agreement with thirty (30) days' notice to the successful contractor.

All qualified bidders are invited to respond to this Invitation For Bid by submitting a bid consistent with the terms, conditions, and specifications stated herein.

#### **B. BACKGROUND:**

The City's Department of Finance is responsible for the preparation and issuance of the CAFR for the City and the Employee Retirement Systems for the City which has a June 30th fiscal year. Currently, the City has three discretely presented component units: Norfolk Public Schools, Norfolk Economic Development Authority, and the Waterside Associates. There are three enterprise funds which are considered major funds for financial reporting purposes. They are the Water Utility, Wastewater Utility, and Parking Facilities funds. Major governmental funds are the general fund, debt service fund, and capital projects funds. There are ten non-major governmental funds, one trust fund, two internal service funds and two agency funds.

Separate reports are issued for the Enterprise funds, the Norfolk Employee's Retirement Systems, the Norfolk Public Schools, and the Economic Development Authority. Each report has an auditors' opinion and is issued separately.

The CAFR is audited by an external auditor, and includes the single audit report required by OMB Circular A-133, Audits of State and Local Governments, and Non-Profit Organizations.

The financial reporting functions are performed by seven professional staff who have other job duties. The enterprise fund reports are prepared by department representatives. The Norfolk public school report is prepared by school employees and the ERS report is prepared by ERS employees. The CAFR and a Comparative Cost Report must be prepared and submitted annually to the Auditor of Public Accounts of the Commonwealth of Virginia by November 30<sup>th</sup>. The CAFR must be published within six months of the close of the fiscal year to be submitted to the GFOA Certificate of Achievement for Excellence in Financial Reporting Program. The information required for the CAFR is primarily collected through the AFMS Financial System and the PeopleSoft Human Resources system. The schedules and reports are currently prepared using Excel spreadsheets and Word documents.

# C. SOFTWARE REQUIREMENTS:

The software shall:

1) Be a web based Software as a Service (SaaS) solution.

- 2) Be commercial off the shelf (COTS) software and readily available for implementation.
- 3) Have the capability to provide and track multiple level secure sign-off on work papers for both the preparer and the reviewer.
- 4) Have the capability to assign security levels and access rights at a group level and allow internal administration for user access rights.
- 5) Have the capability to be used at multiple locations.
- 6) Be compatible with the City's current 2013 Microsoft Office products, retaining all functionality within the software, and allow for future upgrades in Microsoft Office.
- 7) Have the capability to access and store PDF files.
- 8) Have the capability to synchronize either real time or user guided— audit work papers that are created by multiple users at various worksites.
- 9) Have the capability to allow users to check out work papers for off-site use (in the field where there is no access to the main server) and then sync back with the server copy without overwriting changes made by another user of the master file.
- 10) Have the capability to restore individual files if overwritten when checking work papers in/out.
- 11) Have a feature that allows locking by individual work papers or entire binders.
- 12) Have a feature to mark the fiscal year as closed when an audit is completed.
- 13) Have the capability to provide a redacted working copy of indexed and cross-referenced work papers to third parties who do not have the software.
- 14) Have a tick mark system to use when preparing work papers.
- 15) Have the ability to include emails and text as work paper references.
- 16) Have the capability to import the beginning trial balance from an accounting system.
- 17) Allow multiple documents to be open concurrently for audit or review.
- 18) Have the capability to assign access to binders and files at an individual level.
- 19) Allow users to move freely back and forth between documents and allow them to hold their place within work papers.
- 20) Have an indexing system and a document referencing mechanism.
- 21) Have the capability to insert and maintain the stability of hyperlinks in cross-referencing.
- 22) Track changes made to work papers during the review process, including notification (flag) when a reviewed work paper has been altered.
- 23) Have a review note function that allows the user to link directly to the point in the audit document that relates to the note.
- 24) Record and summarize review notes by staff person and print the review notes.
- 25) Have an Adobe Write feature that allows the user to write comments directly on PDF files next to the item in question and show the full text of the note without clicking on an icon.
- 26) Have safeguards to prevent one user from overwriting another's work.
- 27) Have the ability to define an audit to be set up for government financial statements and then apply to individual binders or work papers without customizing each individual work paper.
- 28) Have a management tool to highlight potential issues with work papers and documentation due to certain audit programs/sign-offs which have not been completed.

- 29) Have the capability to roll audit work papers and binders forward to the next year, while maintaining documentation from the prior year with updates from the provider.
- 30) Have management tools to monitor and alert/notify of upcoming due dates, missing documents, missing approvals, and changes made to documents after approval has been made.
- 31) Have the ability to consolidate financial statements.
- 32) Have the ability to define multiple account groupings for the same chart of accounts.
- 33) The ability to define a chart of accounts and group the accounts differently depending on the fund type.
- 34) Accommodate implementation of new GASB's.
- 35) Accommodate charts, graphs and pictures.
- 36) Have third party import/export tool integration.

#### D. HARDWARE AND SYSTEM REQUIREMENTS:

The software shall be compatible with the following:

- Microprocessor 32-bit
- Operating system Windows Pro 7
- Processor speed 2.6 GHZ
- RAM 4 GB
- Disk Space 150GB
- Microsoft Office 2013
- Adobe Professional or Nuance
- Internet Explorer 11
- AMS Advantage Financial Software

## **E. IMPLEMENTATION:**

The successful bidder shall allow for a phased implementation of software and charges accordingly as users are brought on board to utilize the software.

# F. SUPPORT AND MAINTENANCE:

The successful bidder shall provide corrections (e.g., patches), without charge, for any program errors (including configuration errors) discovered after implementation.

#### G. TRAINING:

The successful bidder shall provide 8 hours of remote training for twenty users.

# **SECTION II - INSTRUCTIONS TO THE BIDDER**

## A. **ISSUING OFFICE:**

City of Norfolk Office of the Purchasing Agent Attn: Michele Disney, Buyer I 232 E. Main Street, Suite 250

Norfolk, VA 23510

Telephone: (757) 664-4024

Fax: (757) 664-4018

michele.disney@norfolk.gov

#### **B. IFB SCHEDULE:**

Event	Date
IFB Issued	Wednesday, December 9, 2015
Pre-bid conference	N/A
Question Deadline	Monday, December 14, 2015; 5:00 PM EST
Amendment 1 posted	Wednesday, December 16, 2015
Question 2 Deadline	Thursday, December 17, 2015; 5:00 PM EST
Amendment 2 Posted	Friday, December 18, 2015
IFB Due	Monday, December 21, 2015; 2:00 PM EST
Intent to Award posted	Tuesday, December 22, 2015
Contract Start	Upon execution of contract

# C. CONTACT WITH CITY STAFF, REPRESENTATIVES, AND/OR AGENTS:

Direct contact with City staff, representatives, and/or agents other than the Issuing Office staff on the subject of this IFB or any subject related to this IFB is expressly prohibited except with the prior knowledge and permission of the Purchasing Agent.

#### D. BIDDERS OF RECORD:

Bidders receiving a copy of this IFB from a source other than the Issuing Office via <a href="https://www.DemandStar.com">www.DemandStar.com</a> must contact the Issuing Office and provide Bidder's name, address, contact person, telephone and fax number, and the IFB Item Number. Bidder will be added to the DemandStar Planholders' list and will receive notification of any addenda to the IFB.

#### E. QUESTIONS, CHANGES, MODIFICATIONS AND ADDENDA:

All questions relating to this solicitation shall be submitted via e-mail to Michele Disney in the Office of the Purchasing Agent, at michele.disney@norfolk.gov. For a question to be considered, the subject line of the e-mail must state the following: **IFB No. 4901 Questions**. Questions should be succinct and must include the submitter's name, title, company name, company address, and telephone number. Prior to the award of a contract resulting from this solicitation, bidders are prohibited from contacting City staff other than the Office of the Purchasing Agent.

If any questions or responses require revisions to this solicitation as it was originally published, such revisions will be by formal Addenda only. Bidders are cautioned that any written, electronic, or oral representations made by any City representative or other person that appear to change materially any portion of the solicitation shall not be relied upon unless subsequently ratified by a written Addendum to this solicitation issued by the Office of the Purchasing Agent.

No questions will be considered if they are submitted after December 14, 2015 at 5:00 PM. Only questions related to the answers provided in Addendum 1 will be addressed in Addendum 2. Questions related to Addendum 1 question responses must be submitted by December 17, 2015 at 5:00 pm to be considered for Addendum 2.

#### F. IFB OPENING:

Bidder shall ensure its Bid is time stamped by the Issuing Office no later than the Opening Date and Time shown on the cover page of this IFB. Bids received after the specified date and time (time stamped 2:01 P.M. or later) will not be considered and will be returned to the Bidder unopened. Bids shall be delivered to:

Office of the Purchasing Agent 232 E. Main Street, Suite 250 Norfolk, Virginia 23510 IFB 4901-0-2016/MD, CAFR Software Attn: Michele Disney, Buyer I

#### G. BID SUBMITTAL REQUIREMENTS:

Each Bid shall be submitted to the Issuing Office and shall include the following documents:

- 1) The completed cover page of this IFB, which will contain:
  - a. Original signature of an agent authorized to bind the company
  - b. Requested contact information
  - c. Acknowledgment of any Addendum on page one (1)
- 2) Bid Form (Attachment G)
- 3) Attachments A G
- 4) A list for the current client base of 25-50 or more for the product being sought.
- 5) A detailed list of hardware requirements for the basic electronic audit work paper software.
- 6) A detailed list of additional compatible software and hardware requirements that would allow for optimal utilization of the electronic audit work paper software (ex. PDF related scanner compatibility requirements, etc.).

- 7) A point of contact and a 1-800 number for IT and general problems with the electronic audit work paper software, to be available during regular and extended business hours.
- 8) Bidders are encouraged to submit their Bids on recycled paper and to use double-sided copying.
- 9) Bids shall be submitted utilizing the following requirements:
  - a. Bidders shall submit bids in a sealed envelope or package, and clearly label the shipping/mailing packaging as well as the outside of your envelope or package with the IFB number, date and time of the IFB Opening, and the Bidder's name and address. Bids received by telephone, facsimile, or any other means of electronic transfer will not be accepted.
  - b. Include a statement setting forth the basis for protection of all proprietary information, if any.

#### H. METHOD OF AWARD:

The award of a contract(s) shall be at the sole discretion of the City. Award(s) will be made to the lowest bidder(s) that is responsive and responsible that complies with all of the provisions of the invitation for bid, provided that the amount does not exceed the amount of funds available to finance the contract. In the event that a responsive bid from the lowest responsible bidder exceeds available funds, the Purchasing Agent may negotiate the amount of the bid with the apparent low bidder to obtain a contract price within available funds.

The City reserves the right to accept or reject any or all bids in whole or in part and to waive informalities. Bidders shall submit bids, in accordance with the IFB requirements and maintain compliance with all federal, state and local laws and regulations. The contents of the bid of the selected Bidder(s) will be incorporated and made a part of any City contractual obligation when the award(s) is made.

The lowest total cost will be determined per the sum of the total for the purchase of the software, one time implementation services, training, and the total of each (1-5) year for annual fees in the worksheet for a combined total cost for all five years, Please see <u>Attachment G – Bid Form</u> to submit bid pricing.

Discrepancies between the multiplication of unit prices and extended prices will be resolved in the favor of the unit prices. Discrepancies between the indicated sum of any column of figures and the correct sum thereof will be resolved in favor of the correct sum. Discrepancies between words and figures will be resolved in favor of words.

# I. BIDDER CERTIFICATION:

Submission of a signed Bid Form is certification by the respective bidder that it is registered with the Virginia State Corporation Commission, if applicable, it is the legal entity authorized to enter into an agreement with the City, and that it will accept any award made to it as a result of the submission.

# J. EXCEPTIONS:

Bidders taking exception to any part or section or term of this solicitation, including, by way of illustration and not limitation, the Agreement Work and any attachments or references hereto or

thereto, shall indicate such exceptions on the Bid Form. Failure to indicate any exceptions shall be interpreted as the bidder's intent to fully comply with the solicitation as written. However, conditional or qualified bids with such exceptions, unless specifically allowed in this solicitation, are subject to rejection in whole or in part as nonresponsive.

#### **K.** NONCONFORMING TERMS AND CONDITIONS:

If a bidder submits with its bid alternate terms and conditions that do not conform to the terms and conditions in this solicitation, the bid will be subject to rejection for nonresponsiveness. The City reserves the right to permit the bidder to withdraw nonconforming terms and conditions from its bid prior to a determination by the City of nonresponsiveness as a result of the submission of nonconforming terms and conditions.

# L. **DISPOSITION OF BIDS:**

All materials submitted in response to this IFB will become the property of the City. One (1) copy of each bid shall be retained for official files and will become a public record after the award and open to public inspection. It is understood that the bid will become a part of the official file on this matter without obligation on the part of the City except as to the disclosure restrictions contained in Section II, L. "Disclosure."

#### M. DISCLOSURE:

In compliance with the Code of the City of Norfolk, Virginia Section 33.1-9, trade secrets or proprietary information submitted by contractors in connection with a procurement shall not be subject to public disclosure under the Virginia Freedom of Information Act; however, the bidders must invoke the protection of this section prior to or upon submission of the data or other materials, and must identify the specific area or scope of data or other materials to be protected and state the reasons why protection is necessary. An all-inclusive statement that the entire bid is proprietary is unacceptable and will not be honored. A statement that costs are to be protected is unacceptable and will be disregarded.

#### N. COST INCURRED IN RESPONDING:

This solicitation does not commit the City to pay any costs incurred in the preparation and submission of bids or in making necessary studies or designs for the preparation thereof, nor to procure or contract for services.

# O. BRAND NAME "OR EQUAL" SPECIFICATIONS:

The provisions of Section 33.1-52 City Code apply. If and wherever in this IFB a brand name, make, name of any manufacturer, trade name, or vendor catalog number is mentioned, it is for the purpose of establishing a grade or quality of material only. Since the City does not wish to rule out other competition and equal brands or makes, the phrase OR AN APPROVED EQUAL is added. However, if a product other than that specified is bid, it is the vendors' responsibility to name such a product within the bid and to prove to the City that said product is equal to that specified. In all instances where an "or equal" or an alternate item is offered, bidders are to include a statement that the item being

offered meets the specifications of the requested item. Additionally, bidders shall list all deviations from the listed specifications. Submission of specification sheets, brochures, or published literature describing the item being offered does not fulfill this requirement. Any article which the City in its sole discretion determines to be equal of that specified, considering quality, workmanship, economy or operation, and suitability for the purpose intended, shall be accepted.

#### P. ANTI-COLLUSION:

Collusion or restraint of free competition, direct or indirect, is prohibited. Contractors are required to execute the anti-collusion statement. See Attachment A.

# Q. ETHICS IN PUBLIC CONTRACTING:

The contractor shall familiarize itself with Chapter 33.1, Article VII (Sections 33.1-86 through 33.1-93) of the Code of the City of Norfolk, Virginia, 1979, as amended, entitled "ETHICS IN PUBLIC CONTRACTING," including the additional statutes set forth in Section 33.1-86 thereof, which are attached. The contractor shall abide by such provisions in submission of its bid and performance of any contract awarded. See Attachment B.

#### **R. NONDISCRIMINATION:**

The contractor agrees that it will adhere to the nondiscrimination requirements set forth in Code of the Norfolk City Section 33.1-53, which will be incorporated into any contract awarded. See Attachment C.

#### S. <u>DEBARMENT CERTIFICATION:</u>

The certification regarding debarment, suspension, proposed debarment, and other responsibility matters attached to this IFB must be executed and returned with bid documents. See Attachment D.

#### T. BIDDER INVESTIGATIONS:

Before submitting a bid, each bidder must make all investigations and examinations necessary to ascertain all conditions and requirements affecting the full performance of the contract and to verify any representations made by City that the bidder will rely upon. No pleas of ignorance of such conditions and requirements resulting from failure to make such investigations and examinations will relieve the successful bidder from its obligation to comply in every detail with all provisions and requirements of the contract documents or will be accepted as a basis for any claim whatsoever for any monetary consideration on the part of the successful bidder.

#### **U. INCOMPLETE DOCUMENTS:**

Each bidder is responsible for having determined the accuracy and/or completeness of the solicitation documents upon which it relied in making its bid, and has an affirmative obligation to notify the City Purchasing Agent immediately upon discovery of an apparent or suspected inaccuracy, error in, or omission of any pages, drawings, sections, or addenda whose omission from the documents was apparent from a reference or page numbering or other indication in the solicitation documents.

If the successful bidder proceeds with any activity that may be affected by an inaccuracy, error in, or omission in the solicitation documents of which it is aware but has not notified the City Purchasing Agent, the bidder hereby agrees to perform any activity described in the missing or incomplete documents at bidder's sole expense and at no additional cost to City.

#### V. QUALIFICATION OF BIDDERS:

Each bidder may be required, before the award of contract, to show to the complete satisfaction of the Purchasing Agent that it has the necessary facilities, ability, and financial resources to comply with the contract and furnish the service, material or goods specified herein in a satisfactory manner. Each bidder may also be required to provide past history and references which will enable the Purchasing Agent to be satisfied as to the bidder's qualifications. Failure to qualify according to the foregoing requirements will result in bid rejection by the City.

#### W. ALTERNATE BID:

Bidders who have other items they wish to offer in lieu of, or in addition to, what is required by this solicitation shall submit a separate bid clearly marked "ALTERNATE BID". Alternate bids will be automatically deemed nonresponsive and will not be considered for award. Such bids will, however, be examined prior to awarding the contract contemplated herein and may result in either cancellation of all bids in order to permit rewriting of the solicitation to include the alternate item in a rebid or the alternate item may be considered for future requirements.

#### X. INFORMALITIES:

The City reserves the right to waive minor defects or variations from the exact requirements of the solicitation in a bid insofar as those defects or variations do not affect the price, quality, quantity, or delivery schedule of the services being procured. If insufficient information is submitted for the City to properly evaluate the bid by a bidder; the City reserves the right to require such additional information as it may deem necessary after the bid opening time and date, provided that the information requested does not change the price, quality, quantity, or delivery schedule for the services being procured.

## Y. CITY OF NORFOLK BUSINESS LICENSES:

The successful bidder must comply with the provisions of Chapter 24 ("Licenses and Taxation") of the City of Norfolk Code, if applicable. For information on the provisions of that Chapter and its applicability to this Agreement, the Contractor must contact the City of Norfolk Business License Division, Office of the Commissioner of the Revenue, 810 Union Street, City Hall, First Floor, West Wing, Norfolk, Virginia 23510.

#### Z. AUTHORITY TO TRANSACT BUSINESS:

Any bidder organized as a stock or non-stock corporation, limited liability company, business trust, or limited partnership or registered as a registered limited liability partnership shall be authorized to transact business in the Commonwealth as a domestic or foreign business entity if so required by Title 13.1 or Title 50 of the Code of Virginia, or as otherwise required by law. The proper full and legal name of the firm or entity and the identification number issued to the bidder by the State Corporation

Commission must be written in the space provided on the Bid Form. Any bidder that is not required to be authorized to transact business in Virginia shall include in its bid a statement describing why the bidder is not required to be so authorized. The City may require a firm to provide documentation prior to award which: 1) clearly identifies the complete name and legal form of the firm or entity (i.e. corporation, limited partnership, etc.), and 2) establishes that the firm or entity is authorized by the State Corporation Commission to transact business in the Commonwealth of Virginia. Failure of a prospective and/or successful bidder to provide such documentation shall be grounds for rejection of the bid or cancellation of the award. For further information refer to the Commonwealth of Virginia State Corporation Commission website at: <a href="https://www.scc.virginia.gov">www.scc.virginia.gov</a>.

#### AA. BID WITHDRAWAL PRIOR TO BID OPENING:

No bid can be withdrawn after it is filed with the Office of the Purchasing Agent unless the bidder makes a request in writing to the Purchasing Agent prior to the time set for the opening of bids.

#### BB. WITHDRAWAL OF BID FROM CONSIDERATION AFTER BID OPENING:

After the opening of a bid, a bidder may withdraw its bid from consideration if the price of the bid is substantially lower than other bids due solely to a mistake therein, provided the bid is submitted in good faith, the mistake is a clerical mistake as opposed to a judgment mistake, and is actually due to an unintentional arithmetic error or an unintentional omission of a quantity of work, labor or material made directly in the compilation of the bid, which unintentional error or unintentional omission can be clearly shown by objective evidence drawn from inspection of original work papers, documents and materials used in the preparation of the bid sought to be withdrawn. No partial withdrawals of bids will be permitted after the time and date set for the bid opening. The bidder must give notice in writing to the City Purchasing Agent of a claim of right to withdraw a bid and provide all original work papers, documents and other materials used in the preparation of the bid sought to be withdrawn, within two (2) business days after the date of bid opening. A bid may also be withdrawn if the City fails to award or issue a notice of intent to award the bid within ninety (90) days after the date fixed for opening bids.

#### CC. ESTIMATED QUANTITIES/NON-EXCLUSIVITY OF CONTRACTOR ACKNOWLEDGEMENT:

Bidders acknowledge that the contract that will be entered into as a result of this solicitation will not obligate the City to purchase a specific quantity of items or services during the Contract Term. Any quantities which are included in the Contract Documents are the present expectations of those who are planning for the City for the period of the Contract. The amount is only an estimate and the Bidder understands and agrees that the City is under no obligation to the Bidder to buy that amount, or any amount as a result of having provided this estimate or of having had any normal or otherwise measurable requirement in the past. Bidders further understand that the City may require goods and/or services in excess of the estimated annual contract amount and that such excess shall not give rise to any claim for compensation other than at the unit prices and/or rates set forth in the resulting Contract. Further, bidders acknowledge that the items or services covered by this contract may be available or become available under other City contract(s), and that in analyzing its needs, the City may determine that it is in its best interest to procure the items or services through such other

contract(s). Therefore, the City does not guarantee that the Bidder will be the exclusive provider of the goods or services covered by the resulting contract.

#### DD. INTEREST IN MORE THAN ONE BID AND COLLUSION:

Multiple bids received in response to this solicitation from an individual, firm, partnership, corporation, affiliate, or association under the same or different names will be rejected. Reasonable grounds for believing that a Bidder is interested in more than one (1) bid for a solicitation both as a Bidder and as a subcontractor for another Bidder will result in rejection of all bids in which the bidder is interested. However, a firm acting only as a subcontractor may be included as a subcontractor for two (2) or more bidders submitting a bid for the work. Any or all bids may be rejected if reasonable grounds exist for believing that collusion exists among any bidders. Bidders rejected under the above provisions shall be disqualified if they respond to a re-solicitation for the same work.

#### **EE. INSURANCE REQUIREMENTS:**

Each bidder must review the insurance requirements section carefully with its insurance agent or broker prior to submitting a bid to ensure they can provide the specific coverage requirements and limits applicable to this solicitation. If the bidder is not able to meet the insurance requirements of the solicitation, alternate insurance coverage satisfactory to City may be proposed by the bidder and considered by the City. Written requests for consideration of alternate coverage must be received by the City Purchasing Agent at least ten (10) working days prior to the date set for receipt of bids. If the City denies the request for alternate coverage, the coverage required by the Insurance Requirements section must be provided. If the City permits alternate coverage, an amendment to the Insurance Checklist will be issued prior to the time and date set for receipt of bids. The insurance requirements herein shall neither operate as a limitation of the Bidder's liability to the City nor as a limitation of the Bidder's duty of indemnification, as set forth in this solicitation and any resulting Contract.

# FF. NOTICE OF DECISION TO AWARD:

When the City has made a decision to award a contract, an e-mail with a Notice of Decision to Award will be sent to all Bidders, using the email address provided in the Bid Form.

# **SECTION III - ATTACHMENTS**

# ATTACHMENT A – ANTI-COLLUSION STATEMENT

TO ALL BIDDERS:	EXECUTE AND RETURN V	WITH BID DOCUMENTS.	
directly or indirectly e enter into any agreen competition in violation	enter into any combination nent, participate in any coll on of the Sherman Anti-Tru	oehalf of(name of or arrangement with any perso usion, or otherwise take any act st Act, 15 USCS Sections 1 et sec ons 59.1-68.6 through 59.1-68.8.	on, firm or corporation, or ion in the restraint of free
result of, or affected be engaged in the same I of Norfolk has an inter	y, any act of collusion with, one of business or commerce	agreement, or any claims resul or any act of, another person or p ce; and, that no person acting for this bid; and, that no person or pe ed in this bid.	ersons, firm or corporation r, or employed by, the City
		Name	
		Signature	
		Title	
		Date	
		Company	

#### **ATTACHMENT B - ETHICS IN PUBLIC CONTRACTING**

Sec. 33.1-86. - Purpose.

The provisions of this chapter supplement, but do not supersede, other provisions of law including but not limited to, the State and Local Government Conflict of Interests Act (Virginia Code, § 2.1-639.1 et seq.), the Virginia Governmental Frauds Act (Virginia Code, § 18.2-498.1 et seq.), and Articles 2 (Virginia Code, § 18.2-438 et seq.) and 3 (Virginia Code, § 18.2-446 et seq.) of Chapter 10 of Title 18.2 (related to bribery). The provisions of this article apply notwithstanding the fact that the conduct described may not constitute a violation of the State and Local Government Conflict of Interests Act.

(Ord. No. 33,095, § 1, 9-11-84; Ord. No. 34,573, § 2, 6-30-87)

Sec. 33.1-87. - Proscribed participation by public employees in procurement transactions.

Except as may be specifically allowed by provisions of the State and Local Government Conflict of Interests Act (Virginia Code, section 2.1-639.1 et seq.), no public employee having official responsibility for a procurement transaction shall participate in that transaction on behalf of the public body when the employee knows that:

- (1) The employee is contemporaneously employed by a bidder, offeror or contractor involved in the procurement transaction; or
- (2) The employee, the employee's partners, or any member of the employee's immediate family holds a position with a bidder, offeror or contractor such as an officer, director, trustee, partner or the like, or is employed in a capacity involving personal and substantial participation in the procurement transaction, or owns or controls an interest of more than five (5) percent; or
- (3) The employee, the employee's partner, or any member of the employee's immediate family has a pecuniary interest arising from the procurement transaction; or
- (4) The employee, the employee's partner, or any member of the employee's immediate family is negotiating, or has an arrangement concerning, prospective employment with a bidder, offeror or contractor.

(Ord. No. 33,095, § 1, 9-11-84; Ord. No. 34,573, § 3, 6-30-87)

Sec. 33.1-88. - Solicitation or acceptance of gifts.

No public employee having official responsibility for a procurement transaction shall solicit, demand, accept, or agree to accept from a bidder, offeror, contractor or subcontractor any payment, loan, subscription, advance, deposit of money, services or anything of more than nominal or minimal value, present or promised, unless consideration of substantially equal or greater value is exchanged. The city may recover the value of anything conveyed in violation of this section.

(Ord. No. 33,095, § 1, 9-11-84)

Sec. 33.1-89. - Disclosure of subsequent employment.

No public employee or former public employee having official responsibility for procurement transactions shall accept employment with any bidder, offeror or contractor with whom the employee or former employee dealt in an official capacity concerning procurement transactions for a period of one year from the cessation of employment by the city unless the employee, or former employee, provides written

notification to the city manager prior to commencement of employment by that bidder, offeror or contractor.

(Ord. No. 33,095, § 1, 9-11-84)

Sec. 33.1-90. - Gifts by bidders, offerors, contractors or subcontractors.

No bidder, offeror, contractor or subcontractor shall confer upon any public employee having official responsibility for a procurement transaction any payment, loan, subscription, advance, deposit of money, services or anything of more than nominal value, present or promised, unless consideration of substantially equal or greater value is exchanged.

(Ord. No. 33,095, § 1, 9-11-84)

Sec. 33.1-91. - Kickbacks.

- (1) No contractor or subcontractor shall demand or receive from any of his suppliers or his subcontractors, as an inducement for the award of a subcontract or order, any payment, loan, subscription, advance, deposit of money, services or anything, present or promised, unless consideration of substantially equal or greater value is exchanged.
- (2) No subcontractor or supplier shall make, or offer to make, kickbacks as described in this section.
- (3) No person shall demand or receive any payment, loan, subscription, advance, deposit of money, services or anything of value in return for an agreement not to compete on a public contract.
- (4) If a subcontractor or supplier makes a kickback or other prohibited payment as described in this section, the amount thereof shall be conclusively presumed to have been included in the price of the subcontract or order and ultimately borne by the city and will be recoverable from both the maker and recipient. Recovery from one offending party shall not preclude recovery from other offending parties.

(Ord. No. 33,095, § 1, 9-11-84)

Sec. 33.1-92. - Purchase of building materials, supplies or equipment from architect or engineer prohibited.

Except in cases of emergency, no building materials, supplies or equipment for any building or structure constructed by or for the city shall be sold by or purchased from any person employed as an independent contractor by the city to furnish architectural or engineering services, but not construction, for such building or structure, or from any partnership, association, or corporation in which such architect or engineer has a pecuniary interest.

(Ord. No. 33,095, § 1, 9-11-84)

Sec. 33.1-92.1. - Participation in bid preparation; limitation on submitting bid for same procurement.

No person who, for compensation, prepares an invitation to bid or request for proposals for or on behalf of the city shall:

- (i) Submit a bid or proposal for that procurement or any portion thereof; or
- (ii) Disclose to any bidder or offeror information concerning the procurement that is not available to the public. However, the city may permit such person to submit a bid or proposal for that procurement or any portion thereof if the city determines that the exclusion of the person would

limit the number of potential qualified bidders or offerors in a manner contrary to the best interests of the city.

(Ord. No. 43,223, § 2, 9-9-08)

Sec. 33.1-92.2. - Certification of compliance required; penalty for false statements

- (1) The city may require public employees having official responsibility for procurement transactions in which they participated to annually submit for such transactions a written certification that they complied with the provisions of this article.
- (2) Any public employee required to submit a certification as provided in subsection (1) who knowingly makes a false statement in the certification shall be punished as provided in section 33.1-95.

(Ord. No. 43,223, § 2, 9-9-08)

Sec. 33.1-92.3. - Misrepresentations prohibited.

No public employee having official responsibility for a procurement transaction shall knowingly falsify, conceal, or misrepresent a material fact; knowingly make any false, fictitious or fraudulent statements or representations; or make or use any false writing or document knowing it to contain any false, fictitious or fraudulent statement or entry.

(Ord. No. 43,223, § 2, 9-9-08)

Sec. 33.1-93. - Penalty for violation.

Willful violation of any provision of this article shall constitute a Class 1 misdemeanor. Upon conviction, any public employee, in addition to any other fine or penalty provided by law, shall forfeit his employment.

(Ord. No. 33,095, § 1, 9-11-84)

State Law reference—Similar provisions, Code of Virginia, § 11-80.

Sec. 33.1-94—33.1-100. - Reserved.

Initial		

#### **ATTACHMENT C - NONDISCRIMINATION**

Sec. 33.1-53. Employment discrimination by contractor prohibited (Virginia Code §2.2-4311)

Every contract over one thousand dollars (\$1,000.00) shall include or incorporate by reference the following provisions:

- 1. During the performance of this contract, the contractor agrees as follows:
  - a. The contractor will not discriminate against any employee or applicant for employment because of race, religion, color, sex, disability or national origin, except where religion, sex or national origin is a bona fide occupational qualification reasonably necessary to the normal operation of the contractor. The contractor agrees to post in conspicuous places, available to employees and applicants for employment, notices setting forth the provisions of this nondiscrimination clause.
  - b. The contractor, in all solicitations or advertisements for employees placed by or on behalf of the contractor, will state that such contractor is an equal opportunity employer.
  - c. Notices, advertisements, and solicitations placed in accordance with federal law, rule, or regulation shall be deemed sufficient for the purpose of meeting the requirements of this section.
- 2. The contractor will include the provisions of the foregoing paragraphs a, b, and c in every subcontractor or purchase order of over ten thousand dollars (\$10,000.00), so that the provisions will be binding upon each subcontractor or vendor.

	Initial:

(Ord. No. 33,095, § 1, 9-11-84; Ord. No. 39,912, § 1, 4-11-2000)

# <u>ATTACHMENT D - CERTIFICATION REGARDING DEBARMENT, SUSPENSION, PROPOSED DEBARMENT, AND OTHER RESPONSIBILITY MATTERS</u>

#### I. CERTIFICATION.

The Bidder certifies, to the best of its knowledge and belief, that—

- (i) The Bidder and/or any of its Principals—
- (A) Are \_\_ are not \_\_ presently debarred, suspended, proposed for debarment, or declared ineligible for the award of contracts by any federal, state or local agency;
- (B) Have \_\_ have not \_\_, within a three-year period preceding this offer, been convicted of or had a civil judgment rendered against them for: commission of fraud or a criminal offense in connection with obtaining, attempting to obtain, or performing a public (federal, state, or local) contract or subcontract; violation of federal or state antitrust statutes relating to the submission of offers; or commission of embezzlement, theft, forgery, bribery, falsification or destruction of records, making false statements, tax evasion, or receiving stolen property; and
- (C) Are  $\_$  are not  $\_$  presently indicted for, or otherwise criminally or civilly charged by a governmental entity with, commission of any of the offenses enumerated in paragraph (a)(1)(i)(B) of this provision.
- (ii) The Bidder has \_\_\_ has not \_\_\_, within a three-year period preceding this offer, had one or more contracts terminated for default by any federal, state or local agency.

"Principals," for the purposes of this certification, means officers; directors; owners; partners; and, persons having primary management or supervisory responsibilities within a business entity (*e.g.*, general manager; plant manager; head of a subsidiary, division, or business segment, and similar positions).

# II. <u>INSTRUCTIONS.</u>

- a. The Bidder shall provide immediate written notice to the Contracting Officer if, at any time prior to contract award, the Bidder learns that its certification was erroneous when submitted or has become erroneous by reason of changed circumstances.
- b. A certification that any of the items in paragraph (a) of this provision exists will not necessarily result in withholding of an award under this solicitation. However, the certification will be considered in connection with a determination of the Bidder's responsibility. Failure of the Bidder to furnish a certification or provide such additional information as requested by the appropriate City purchasing official may render the Bidder non-responsible.
- c. Nothing contained in the foregoing shall be construed to require establishment of a system of records in order to render, in good faith, the certification required by paragraph (a) of this provision. The knowledge and information of a Bidder is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business dealings.
- d. The certification in paragraph (a) of this provision is a material representation of fact upon which reliance was placed when making award. If it is later determined that the Bidder/PPEs knowingly rendered an erroneous certification, in addition to other remedies available to the City, the appropriate City purchasing official may terminate the contract resulting from this solicitation for default.

III.	NOTICE.	This Certification Concerns a Matter Within the Jurisdiction of an Agency of the
		Making of a False, Fictitious, or Fraudulent Certification May Render the Make
Subje	ct to Prosecutio	Under Section 1001, Title 18, United States Code.
		Name
		Signature
		Title
		Date
		Company

# ATTACHMENT E - COMPLIANCE WITH FEDERAL IMMIGRATION LAW

l.	CERTIFICA The Bidde	<b>TION.</b> r certifies, to	o the be	est of its	s knowled	ge and be	lief. that -			
						_	ng which any t	erm of t	his Agree	ment is in
	effect,	(Please	fill	in	with	your	enterprise'	s co	mplete	name)
		does not an	nd shall	not kno	wingly er	mploy any	unauthorized	l alien. F	or purpos	es of this
						•	n who is nei		•	
	•	nt residence the United S					d to be employ eneral.	ed by ei	ither Title	8, section
II.	INSTRUCT	IONS.								
	a. The Bid	der/Bidder	shall pr	ovide in	nmediate	written n	otice to the C	ontracti	ng Officei	r if, at any
	•						t its certifica		s errone	ous when
					•	_	ged circumstar		م ده النب	. o o o o o o riby
			•				of this provision tion. Howeve			•
							idder's/Bidde			
							such additiona	•	•	
	by the app	oropriate Cit	ty purch	nasing o	fficial ma	y render t	he Bidder/Bid	der non-	responsik-	ole.
	_			_	_		d to require es			•
				_			cation require			
	•		_				ry course of b	•		ilat WillCii
		•		•			s a material r		_	fact upon
	which reli	ance was pl	laced w	hen ma	king awa	rd. If it is	later determi	ned that	the Bidd	ler/Bidder
							on to other rei			•
			urchasi	ng offici	ial may te	rminate tl	ne contract re	sulting fr	rom this s	olicitation
	for defaul	ι.								
III.	NOTICE.									
	This certification concerns a matter within the jurisdiction of an agency of the United States and									
		the making of a false, fictitious, or fraudulent certification may render the maker subject to prosecution under section 1001, Title 18, United States Code.								
	prosecutio	in under sev	0011 10	,01, 1161	c 10, 01111	eu states	couc.			
	Name				_ Signa	iture			-	
	Title				_ Date				_	
	Company				_					

# <u>ATTACHMENT F - COMPLIANCE WITH STATE LAW - AUTHORIZATION TO TRANSACT BUSINESS IN THE COMMONWEALTH</u>

	certifies that it is organized or authorized to transact business in
the Commonwealth pursuan	nt to Title 13.1 or Title 50.
The identification number is:	sued to Bidder/Vender by the State Corporation Commission:
Commonwealth as a foreign	s not required to be authorized to transact business in the business entity under Title 13.1 or Title 50 or as otherwise required is not required to be so authorized:
INSTRUCTIONS.	
·	rovide immediate written notice to the Contracting Officer if, at any
time prior to contract awa	ard, the Bidder learns that its certification was erroneous when
submitted or has become er	roneous by reason of changed circumstances.
b. A certification that any of	the items in paragraph (a) of this provision exists will not necessarily
result in withholding of an	award under this solicitation. However, the certification will be
considered in connection wi	th a determination of the Bidder's/Bidder's responsibility. Failure of
the Bidder/Bidder to furnish	n a certification or provide such additional information as requested
by the appropriate City purc	hasing official may render the Bidder/Bidder non-responsible.
c. Nothing contained in the f	foregoing shall be construed to require establishment of a system of
	, in good faith, the certification required by paragraph (a) of this
	d information of a Bidder/Bidder is not required to exceed that which
	rudent person in the ordinary course of business dealings.
d. The certification in parag	graph (a) of this provision is a material representation of fact upon
. •	vhen making award. If it is later determined that the Bidder/Bidder
which reliance was placed w	
which reliance was placed w knowingly rendered an error	•
which reliance was placed w knowingly rendered an error the appropriate City purchas	•
which reliance was placed was knowingly rendered an error	neous certification, in addition to other remedies available to the City, sing official may terminate the contract resulting from this solicitation
which reliance was placed was knowingly rendered an error the appropriate City purchas for default.	•

I.

II.

Attached as a sepa	· <u>BID FORM</u> arate Excel spreadshe	et.		
ricadirea as a sept	arate Exect spreadshe			